



**CITY OF WASHOUGAL  
CITY COUNCIL WORKSHOP AGENDA  
Monday, October 24, 2022  
5:00 PM**

**MEETING INFORMATION**

Please click on link below to join webinar:  
<https://us02web.zoom.us/j/89989436636>

**I. CALL TO ORDER**

**II. ROLL CALL**

**III. PUBLIC COMMENTS**

**IV. NEW BUSINESS**

**A. Community Development - Town Center Residential Parking Regulations**

**B. Finance - 2023 City Manager's Proposed Budget Presentation**

**V. PUBLIC COMMENTS**

**VI. REPORTS AND COMMUNICATIONS**

**A. CITY MANAGER**

**B. MAYOR**

**C. CITY COUNCIL**

**VII. ADJOURNMENT**

**UPCOMING MEETINGS: Monday, November 7, 2022 - Workshop at 5:00 pm and Council at 7:00 pm**

**BUSINESS OF THE CITY COUNCIL**  
**City of Washougal, Washington**

**FOR AGENDA OF:**

10/24/2022

**SUBJECT:**

Town Center Residential Parking Regulations

**DEPT. OF ORIGIN:**

Community Development

**REVIEWED AT:**

CD Council Committee: September 27, 2022

**TO BE RETURNED TO COUNCIL:**

Yes

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**EXPENDITURE REQUIRED:**

\$0

**BUDGETED:**

\$0

**APPROPRIATION REQUIRED:**

\$0

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**SUMMARY STATEMENT**

The Community Development Council Committee has discussed the possibility of increasing the parking requirements for residential construction within the Town Center zoning designations. The current parking regulations are as follows:

| Use Type    | Minimum            | Maximum    |
|-------------|--------------------|------------|
| Residential | 0.5 stall per unit | 2 per unit |

The CD Council Committee would like the Council to discuss increasing the parking minimum for residential development to 1 stall per unit for studios and 1 bedroom units, and 1.5 stalls for 2 or more bedroom units.

**RECOMMENDED ACTION**

Discuss the Town Center residential parking minimums and give direction to staff regarding a possible code change to increase the required parking for residential development.

**BUSINESS OF THE CITY COUNCIL**  
**City of Washougal, Washington**

**FOR AGENDA OF:**

10/24/2022

**SUBJECT:**

2023 City Manager's Proposed Budget Presentation

**DEPT. OF ORIGIN:**

Finance

**REVIEWED AT:**

**TO BE RETURNED TO COUNCIL:**

Yes

**ATTACHMENTS:**

- 📎 **2023 City Manager Budget Message.pdf**
- 📎 **2023 Proposed Budget**

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**EXPENDITURE REQUIRED:**

**BUDGETED:**

**APPROPRIATION REQUIRED:**

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**SUMMARY STATEMENT**

**RECOMMENDED ACTION**



To the Mayor, City Council & Residents of Washougal:

I am pleased to present the proposed City of Washougal 2023 Budget. The proposed 2023 budget is an expression of the Council's priorities, maintains existing services levels and targets key service enhancements and continued capital investments.

In 2022 we began to emerge from the implications of the COVID-19 pandemic. As we look to 2023, we continue our conservative budgeting approach. Consistent with the broader national and regional economic trends, we are experiencing cost pressures in staffing and escalating costs in delivering capital projects. The 2023 budget maintains our conservative management of on-going expenses, while adapting to the realities of these cost pressures. We are cautiously optimistic that economic conditions will continue to improve, as we anticipate economic growth in our community over the next several years.

In determining its priorities for the 2023 budget, the Council considered and was guided by our Strategic Plan, our capital facilities plans and community input. Within this context, we can maintain our current service levels in all program areas and make modest enhancements to our Pavement Management Program and Community Engagement efforts. We continue to utilize capital project funds to pursue Council and community priorities by investing in important capital facilities projects, enhanced by the addition of ARPA funding.

Clark County voters approved a sales tax increase earlier this year. Our proceeds from this will be used to implement a body-worn camera program and make other program enhancements in our Police Department.

To ensure that we can maintain our current service levels and make these modest program enhancements, the 2023 general fund operating budget assumes that the Council will adopt a 1% increase in our overall property tax levy and our EMS levy. A modest use of fund balance in our Fire Fund will be used to support needed operating equipment replacements. We are currently engaged with the City of Camas in identifying a plan to address staffing needs and fire apparatus and station replacement. Once finalized, funding for these replacements will be considered in a supplemental budget in 2023.

Highlights from Council's priorities in the 2023 budget and their alignment with the Priority Pillars in our Strategic Plan include:

Pillar #1: Communication and Pillar #2: Community Engagement

- Continued development and implementation of our Community Engagement Plan
- Enhanced community engagement related to events

Pillar #3: Core Services – Public Safety

- Police body-worn camera program
- Security Improvements at various City facilities
- Fire operating equipment replacement

CITY HALL  
1701 C Street  
Washougal, WA  
98671  
(360)835.8501  
Fax  
(360)835.8808

POLICE  
DEPARTMENT  
1320 A Street  
Washougal, WA  
98671  
(360)835.8701  
Fax  
(360)835.7559

### Pillar #3 Core Services – Transportation and Public Infrastructure, Parks and Open Space

- Modest enhancement to funding for the Pavement Management Program
- Ongoing design for 32nd St. railroad underpass
- Sidewalks on Evergreen Way from 39<sup>th</sup> to 42<sup>nd</sup> (pending receipt of grant funding)
- Sidewalks on 39<sup>th</sup> Street from Evergreen to J (pending receipt of grant funding)
- Shared Use Path 27<sup>th</sup> Street and Renaissance Trail Segment 5– Design
- Shared Use Path Evergreen Way from 32<sup>nd</sup> to Sunset View (pending receipt of grant funding)
- Columbia River Trail lighting project
- Safety Improvements 32<sup>nd</sup> Street
- Neighborhood traffic calming
- Water, Wastewater and Storm Drainage system improvements
- Hamllik Park Basketball Court (pending receipt of grant funding)
- Hathaway Park Lower Playground
- Civic Campus Project (w/ Dog Park) (pending use of ARPA and receipt of grant funding) - 2023 supplemental budget
- Completion of Facilities Master Plan
- Public Works Operations Center maintenance, repair and improvements

### Pillar #3 Core Services – Community Livability and Services

- Implement enhanced program in community aesthetics and code compliance
- Building Repairs and enhancements to East County Family Resource Center
- Support for East County Family Resource Center and ReFuel Washougal

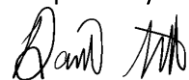
### Pillar #4 Economic Development

- Initiation of a Towncenter Sub-Area Plan and Planned Action Ordinance
- Continued partnership with CREDC
- Tourism promotion

I am pleased propose a balanced baseline operating budget which maintains all existing service levels for 2023 and provides for modest enhancements to services in response to community and Council priorities. We can continue advancing our capital facilities efforts, planning and delivering key projects.

I would like to thank the members of the City Council for their leadership and efforts in identifying priorities and providing policy guidance. I would also like to thank the City staff, who work hard every day to deliver outstanding service. And “thank you” to the many volunteers who serve on our boards and commissions and in support of the various programs that make Washougal a great community.

Respectfully Submitted,



David Scott  
City Manager

# 2023 City Manager's Proposed Budget

10/24/2022 | Presented by Daniel Layer



**City of Washougal**

# Agenda

- Key assumptions
- Budget highlights
- Presentation of the City Manager's 2023 Proposed Budget
- Budget message and proposed ordinance
- Next steps



# Key Assumptions – General and Street

- Baseline Budget - Maintain service levels
- Key investments based on Council priorities
  - ❑ Modest Enhancements to Community Engagement programming (added to baseline)
  - ❑ Towncenter Sidewalk Program (to be reviewed with capital budget)
- Key investments based on Council priorities (use of reserves)
  - ❑ Finalize Strategic Plan
  - ❑ Initiate Comprehensive Plan/Town Center Sub Area Plan/Planned Action Ordinance
  - ❑ General Facilities Plan



# Key Assumptions – General and Street

- Key investments based on Council priorities (from new County-wide sales tax revenue)
  - ❑ Bodycam hardware and software implementation
    - ❑ Annual savings for 5-year replacement
  - ❑ 1 FTE Police Records Management Support
  - ❑ 1 FTE Police Officer (contingent upon results of federal appropriation)
- Continue to fund the Fire Department per the latest and pending agreements
  - ❑ Use of fire reserves



# Key Assumptions – General and Street

## Revenue Assumptions:

- 1% councilmanic property tax increase + 2.73% new construction
- Utility taxes pursuant to previously adopted plan
- Trending of revenues
- \$4,500,618 in ARPA funding:
  - ❑ \$891,500 already programmed by Council (2023 Capital Budget)
  - ❑ \$3,609,118 available for future Council determined project(s)



# Key Assumptions – General and Street

## Expense assumptions:

- Maintain service levels
- COLAs per contracts: 4%
- Medical benefits cost increases: AWC 4.5% increase; KAISER 11.55% increase
- DRS contribution rates: PERS 10.39%; LEOFF 5.30%
- Key investments based on Council priorities
- Continued use of Economic Development funding (\$50K)
  - ❑ Pursuing funding opportunities for capital projects to enhance economic development



# Art Capital Projects ~ 2023 Budget

**Total Budget: \$19,000**

- Other projects ~ \$19,000
  - Beginning fund balance \$14,000
- Art Commission recommendations pending



# Facilities Capital Projects ~ 2023 Budget

**Total Budget: \$2,320,000**

- Social Service Building Maintenance and Repair Project ~ \$927,000
  - \$227,000 CDBG
  - \$700,000 Legislative appropriation
- PW Operations Center Building Maintenance and Repair Project ~ \$1,000,000
  - \$500,000 LID settlement proceeds
  - \$500,000 general fund 2021 surplus
- Facilities Master Plan ~ \$150,000
  - \$100,000 previously appropriated use of general fund balance in 2022
  - \$50,000 general fund 2021 surplus
- Security Improvements at Various City Facilities ~ \$243,000
  - \$143,000 ARPA funds
  - \$100,000 general fund 2021 surplus



# Transportation Capital Projects ~ 2023 Budget

## Total Budget: \$5,036,900

- Evergreen Way Sidewalks 39<sup>th</sup> to 42<sup>nd</sup> ~ \$300,000
  - \$239,000 Transportation Improvement Board (TIB) Grant (*Application Submitted*)
  - \$61,000 Transportation Impact Fees (TIF)
- 39<sup>th</sup> Street and Evergreen Way **Intersection** Improvements ~ \$120,000
  - \$120,000 TIF
- 32<sup>nd</sup> Street Underpass (Continued Design & Planning) ~ \$441,900
  - \$270,000 Legislative Appropriation
  - \$171,900 TIF
- Bike Path Evergreen Way: 32<sup>nd</sup> Street to Sunset View ~ \$1,100,000
  - \$200,000 Local Match (ARPA funding)
  - \$900,000 WSDOT Pedestrian and Bicyclist Program Grant (*Application Submitted*)



# Transportation Capital Projects ~ 2023 Budget (cont.)

- 39<sup>th</sup> Street Sidewalk: Evergreen Way to J Street ~ \$1,340,000
  - \$300,000 Local Match (ARPA funding)
  - Balance from WSDOT Safe Routes to Schools Program Grant (*Application Submitted*)
- 32<sup>nd</sup> Street Safety Improvements ~ \$896,000
  - \$16,000 Local Match (ARPA funding)
  - WSDOT Safety Grant Awarded
- Columbia River Trail Lighting Project ~ \$200,000
  - \$200,000 ARPA funding
- 27<sup>th</sup> Street Shared Use Path & Renaissance Trail Segment 5 ~ \$539,000
  - Regional Transportation Council (RTC) Transportation Alternatives Program (TAP) Grant for Design Phase
- Sidewalk Improvements – Downtown Corridor ~ \$100,000
  - Transportation Capital Fund Balance



# Pavement Management Program (PMP) ~ 2023 Budget (2022 Budget)

- **Total Budget: \$1,000,000 (\$907,000)**
  - 2023 funding:
    - \$264,000 Transportation Benefit District (TBD) Fees
    - \$170,000 General Fund Transfer (GF)
    - \$566,000 Real Estate Excise Tax (REET)
  - History:
    - 2021 and 2022 funding was \$261,800 TBD, \$170,000 GF and \$475,200 REET
    - 2020 program truncated due to COVID
    - 2019 funding was \$171,000 TBD, \$217,000 GF and \$475,000 REET
    - 2018 funding was \$275,000 GF and \$475,000 REET



# Parks Capital Projects ~ 2023 Budget

**Total Budget: \$300,000**

- Hamlik Park Basketball Court ~ \$70,000
  - \$50,000 Community Development Block Grant (CDBG)
  - \$20,000 Park Impact Fees (PIF)
- Hathaway Park Lower Playground ~ \$55,000
  - \$14,700 Parks Foundation Grant
  - \$30,300 PIF
  - \$10,000 Danielson Donation
- Dog Park – Phase #1 ~ \$75,000
  - \$75,000 Parks Foundation Grant (pending)
- Schmid Park Conceptual Design ~ \$100,000
  - \$100,000 PIF



# Water/Sewer Capital Projects ~ 2023 Budget

**Total Budget: \$430,670**

- Machinery & Equipment ~ \$95,000
- Intergovernmental Taxes ~ \$125,670
  - Water - \$55,000
  - Sewer - \$70,670
- Indirect Costs ~ \$10,000
- Northside/Tower Development Debt Service ~ \$200,000



# Water/Sewer Bonded Projects ~ 2023 Budget

**Total Budget: \$6,200,548**

- Water ~ \$922,158
  - Automatic Meter Reading – AMI ~ \$422,282
  - Water Main Installation – 32/34<sup>th</sup> St / “J” St ~ \$284,280 (carryforward from 2022)
  - SCADA system upgrade ~ \$112,551
  - Northside Lift Station No. 8 Completion ~ \$50,000
  - Major Pipe Repairs – Throughout City ~ \$53,045



# Water/Sewer Bonded Projects ~ 2023 Budget (cont.)

- Sewer ~ **\$2,683,030**
  - Pump Station #1 relocation ~ \$1,254,552 (carryforward from 2022)
  - SCADA system upgrade ~ **\$228,478** (**\$112.5k** carryforward from 2022)
  - Anoxic Selector ~ \$1,200,000 (pending Congressional Appropriation)
- Debt Payments (revenue transferred in from O&M accounts) ~ \$2,415,360
  - Water ~ \$603,840
  - Sewer ~ \$1,714,905
  - Stormwater ~ \$96,615
- Indirect Costs ~ \$180,000



# Budget Highlights – General ERR

- Streets Department - \$60,000
  - Truck replacement
- Facilities Department - \$55,000
  - Truck replacement



# City Manager's Proposed 2023 Budget



**City of Washougal**

# General and Street Fund Revenues

|                                     | 2021 Actual          | 2022 Budget          | 2023 Proposed        | \$ Change              | % Change      |
|-------------------------------------|----------------------|----------------------|----------------------|------------------------|---------------|
| Regular Property Taxes              | \$ 5,855,578         | \$ 6,034,902         | \$ 6,235,043         | \$ 200,141.00          | 3.32%         |
| Retail Sales Taxes/Criminal Justice | \$ 2,984,958         | \$ 2,985,320         | \$ 3,747,000         | \$ 761,680.00          | 25.51%        |
| Utility Taxes                       | \$ 2,836,361         | \$ 2,771,244         | \$ 2,898,476         | \$ 127,232.00          | 4.59%         |
| Leasehold and Gambling Taxes        | \$ 435,835           | \$ 435,000           | \$ 440,000           | \$ 5,000.00            | 1.15%         |
| Licenses and Permits                | \$ 526,086           | \$ 517,200           | \$ 540,700           | \$ 23,500.00           | 4.54%         |
| State and Federal Grants            | \$ 2,318,121         | \$ 2,305,378         | \$ 160,436           | \$ (2,144,942.00)      | -93.04%       |
| State Shared Revenues/Entitlements  | \$ 913,055           | \$ 836,869           | \$ 800,927           | \$ (35,942.00)         | -4.29%        |
| Animal Control Fees                 | \$ 113,999           | \$ 142,825           | \$ 124,500           | \$ (18,325.00)         | -12.83%       |
| General Government Charges          | \$ 253,920           | \$ 309,250           | \$ 327,900           | \$ 18,650.00           | 6.03%         |
| Sub Division/Zoning/Planning Fees   | \$ 1,618,883         | \$ 980,000           | \$ 1,168,000         | \$ 188,000.00          | 19.18%        |
| Indirect Cost Recovery              | \$ 940,955           | \$ 1,121,780         | \$ 1,117,000         | \$ (4,780.00)          | -0.43%        |
| Interest and Rents                  | \$ 85,306            | \$ 58,793            | \$ 110,100           | \$ 51,307.00           | 87.27%        |
| Other Revenue - Transfers etc       | \$ -                 | \$ -                 | \$ 159,560           | \$ 159,560.00          | 0.00%         |
|                                     |                      |                      |                      |                        |               |
| <b>Total Revenue</b>                | <b>\$ 18,883,056</b> | <b>\$ 18,498,561</b> | <b>\$ 17,829,642</b> | <b>\$ (668,919.00)</b> | <b>-3.62%</b> |



# General and Street Fund Expenses

|                                | 2021 Actual          | 2022 Budget          | 2023 Proposed        | \$ Change           | % Change   |
|--------------------------------|----------------------|----------------------|----------------------|---------------------|------------|
| Council                        | \$ 89,525            | \$ 106,006           | \$ 114,890           | \$ 8,884.00         | 8.38%      |
| City Managers Office           | \$ 486,348           | \$ 705,580           | \$ 704,785           | \$ (795.00)         | -0.11%     |
| Human Resources                | \$ 186,413           | \$ 219,675           | \$ 225,170           | \$ 5,495.00         | 2.50%      |
| Finance                        | \$ 1,403,376         | \$ 1,434,180         | \$ 1,554,869         | \$ 120,689.00       | 8.42%      |
| Economic Development           | \$ 5,000             | \$ 55,000            | \$ 55,000            | \$ -                | 0.00%      |
| Legal                          | \$ 14,090            | \$ 20,000            | \$ 20,000            | \$ -                | 0.00%      |
| General Government Services    | \$ 1,926,153         | \$ 1,532,200         | \$ 2,674,703         | \$ 1,142,503.00     | 74.57%     |
| Police                         | \$ 3,923,000         | \$ 4,209,794         | \$ 4,561,711         | \$ 351,917.00       | 8.36%      |
| Fire                           | \$ 3,365,994         | \$ 4,257,394         | \$ 4,640,880         | \$ 383,486.00       | 9.01%      |
| Community Development/Planning | \$ 1,487,418         | \$ 1,640,413         | \$ 2,589,019         | \$ 948,606.00       | 57.83%     |
| Engineering                    | \$ 158,458           | \$ 168,604           | \$ 173,621           | \$ 5,017.00         | 2.98%      |
| Animal Control                 | \$ 198,488           | \$ 271,050           | \$ 249,000           | \$ (22,050.00)      | -8.14%     |
| Parks                          | \$ 458,548           | \$ 614,933           | \$ 623,441           | \$ 8,508.00         | 1.38%      |
| City Building Maintenance      | \$ 469,301           | \$ 571,750           | \$ 637,795           | \$ 66,045.00        | 11.55%     |
| Street Maintenance             | \$ 987,183           | \$ 1,089,083         | \$ 1,073,758         | \$ (15,325.00)      | -1.41%     |
|                                |                      |                      |                      |                     |            |
| <b>Total Expenses</b>          | <b>\$ 15,159,295</b> | <b>\$ 16,895,662</b> | <b>\$ 19,898,642</b> | <b>\$ 3,002,980</b> | <b>18%</b> |



# Long Range Forecast

Updated 10/24/2022

|                        | <u>2019 Year End</u> | <u>2020 Year End</u> | <u>2021 Year End*</u> | <u>2022 Est</u> | <u>2023 Est</u> | <u>2024 Est</u> | <u>2025 Est</u> | <u>2026 Est</u> | <u>2027 Est</u> | <u>2028 Est</u> |
|------------------------|----------------------|----------------------|-----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Population             | 16,107               | 17,039               | 17,329                | 17,623          | 17,923          | 18,228          | 18,537          | 18,853          | 19,173          | 19,499          |
| Rev/Capita             | \$ 824               | \$ 884               | \$ 1,090              | \$ 1,050        | \$ 995          | \$ 1,008        | \$ 1,020        | \$ 1,033        | \$ 1,047        | \$ 1,060        |
| Exp/Capita             | \$ 818               | \$ 832               | \$ 875                | \$ 1,035        | \$ 1,110        | \$ 1,010        | \$ 1,024        | \$ 1,038        | \$ 1,052        | \$ 1,067        |
| Forecast Revenue % Chg | 2.36%                | 13.48%               | 25.41%                | -2.04%          | -5.50%          | 3.00%           | 3.00%           | 3.00%           | 3.00%           | 3.00%           |
| Forecast Expense % Chg | -0.08%               | 7.50%                | 6.97%                 | 20.35%          | 15.29%          | -7.50%          | 3.10%           | 3.10%           | 3.10%           | 3.10%           |

|                          | <u>2019 Year End</u> | <u>2020 Year End</u> | <u>2021 Year End*</u> | <u>2022 Est</u>   | <u>2023 Est</u>       | <u>2024 Est</u>    | <u>2025 Est</u>    | <u>2026 Est</u>    | <u>2027 Est</u>     | <u>2028 Est</u>     |
|--------------------------|----------------------|----------------------|-----------------------|-------------------|-----------------------|--------------------|--------------------|--------------------|---------------------|---------------------|
| Revenue                  | \$ 13,268,699        | \$ 15,056,910        | \$ 18,883,056         | \$ 18,498,561     | \$ 17,829,642         | \$ 18,364,531      | \$ 18,915,467      | \$ 19,482,931      | \$ 20,067,419       | \$ 20,669,442       |
| Expenditure              | \$ 13,182,904        | \$ 14,171,660        | \$ 15,159,295         | \$ 18,243,662     | \$ 19,898,642         | \$ 18,406,244      | \$ 18,976,837      | \$ 19,565,119      | \$ 20,171,638       | \$ 20,796,959       |
| <b>Surplus/(Deficit)</b> | <b>\$ 85,795</b>     | <b>\$ 885,250</b>    | <b>\$ 3,723,761</b>   | <b>\$ 254,899</b> | <b>\$ (2,069,000)</b> | <b>\$ (41,713)</b> | <b>\$ (61,370)</b> | <b>\$ (82,188)</b> | <b>\$ (104,219)</b> | <b>\$ (127,517)</b> |
| Ending Cash Reserve      | \$ 3,528,623         | \$ 4,413,873         | \$ 8,137,634          | \$ 8,392,533      | \$ 6,323,533          | \$ 6,281,820       | \$ 6,220,450       | \$ 6,138,262       | \$ 6,034,043        | \$ 5,906,525        |
| Reserves as % Expense    | 26.8%                | 31.1%                | 53.7%                 | 46.0%             | 31.8%                 | 34.1%              | 32.8%              | 31.4%              | 29.9%               | 28.4%               |
| Reserves as % Revenue    | 26.6%                | 29.3%                | 43.1%                 | 45.4%             | 35.5%                 | 34.2%              | 32.9%              | 31.5%              | 30.1%               | 28.6%               |
| Net Revenue as % Expense | 0.7%                 | 6.2%                 | 24.6%                 | 1.4%              | -10.4%                | -0.2%              | -0.3%              | -0.4%              | -0.5%               | -0.6%               |
| Minimum Reserve at 16%   | \$ 1,573,157         | \$ 1,704,605         | \$ 1,835,379          | \$ 2,294,506      | \$ 2,543,783          | \$ 2,304,999       | \$ 2,396,294       | \$ 2,490,419       | \$ 2,587,462        | \$ 2,687,513        |
| Additional Reserves      | \$ 1,955,466         | \$ 2,709,267         | \$ 6,302,254          | \$ 6,098,027      | \$ 3,779,750          | \$ 3,976,821       | \$ 3,824,156       | \$ 3,647,842       | \$ 3,446,581        | \$ 3,219,012        |

\*Unaudited



# Use of Reserves / Fund Balance

- The 2023 Proposed Budget appropriates \$2,069,000 of General Fund Reserves:
  - ARPA funds (\$859,000)
    - Keyless entry, Evergreen Way Bike Path, 39<sup>th</sup> Street Sidewalk Project, 32<sup>nd</sup> Street Safety Improvements, Columbia River Trail Light Project
  - 2020 & 2021 Surplus (\$1,210,000)
    - 2025 Comprehensive Plan/Town Center Sub Area Plan/Planned Action Ordinance, Public Works Operations Center Maintenance and Repairs, Facilities Master Plan, City Hall Security Improvements, Shorelines, and Strategic Plan.
- Use of Fire Reserves for slated equipment replacements (\$100,000).



# Utility Funds

Section Title



**City of Washougal**

# Key Assumptions – Utilities

- Following FCS rate study
- Following capital facilities plan



# Utility Fund – Water/Sewer

| <u>Water/Sewer Utility</u> | <u>2021 Actual</u>   | <u>2022 Budget</u>    | <u>2023<br/>Proposed</u> | <u>\$ Change</u>  | <u>% Change</u> |
|----------------------------|----------------------|-----------------------|--------------------------|-------------------|-----------------|
| <b>Revenues</b>            |                      |                       |                          |                   |                 |
| Water Sales                | \$ 4,203,805         | \$ 4,057,978          | \$ 4,077,803             | \$ 19,825         | 0.49%           |
| Sewer Sales                | \$ 5,616,928         | \$ 4,782,333          | \$ 5,607,866             | \$ 825,533        | 17.26%          |
| Other Revenues             | \$ 156,480           | \$ 80,800             | \$ 110,800               | \$ 30,000         | 37.13%          |
| <b>Total Revenue</b>       | <b>\$ 9,977,213</b>  | <b>\$ 8,921,111</b>   | <b>\$ 9,796,469</b>      | <b>\$ 875,358</b> | <b>9.81%</b>    |
| <b>Total Expenses</b>      | <b>\$ 10,743,903</b> | <b>\$ 10,251,952</b>  | <b>\$ 10,465,323</b>     | <b>\$ 213,371</b> | <b>2.08%</b>    |
| <b>Total Net Revenue</b>   | <b>\$ (766,690)</b>  | <b>\$ (1,330,841)</b> | <b>\$ (668,854)</b>      | <b>\$ 661,987</b> | <b>49.74%</b>   |



# Utility Fund – Stormwater

|                            |                     |                     | 2023                |                    |                 |
|----------------------------|---------------------|---------------------|---------------------|--------------------|-----------------|
| <u>Storm Water Utility</u> | <u>2021 Actual</u>  | <u>2022 Budget</u>  | <u>Proposed</u>     | <u>\$ Change</u>   | <u>% Change</u> |
| <b>Revenues</b>            |                     |                     |                     |                    |                 |
| Storm Water Sales          | \$ 1,666,996        | \$ 1,416,900        | \$ 1,423,985        | \$ 7,085           | 0.50%           |
| Storm Water Connection Fee | \$ 54,014           | \$ 45,000           | \$ 45,000           | \$ -               | 0.00%           |
| Other Revenues             | \$ 115,805          | \$ 133,500          | \$ 150,500          | \$ 17,000          | 12.73%          |
| <b>Total Revenue</b>       | <b>\$ 1,836,815</b> | <b>\$ 1,595,400</b> | <b>\$ 1,619,485</b> | <b>\$ 24,085</b>   | <b>1.51%</b>    |
| <b>Total Expenses</b>      | <b>\$ 1,387,883</b> | <b>\$ 2,095,853</b> | <b>\$ 2,002,880</b> | <b>\$ (92,973)</b> | <b>-4.44%</b>   |
| <b>Total Net Revenue</b>   | <b>\$ 448,932</b>   | <b>\$ (500,453)</b> | <b>\$ (383,395)</b> | <b>\$ 117,058</b>  | <b>-23.39%</b>  |



# Other Funds



**City of Washougal**

# Hotel Motel Tax Fund ~ 2023 (2022) Budgets

**Total Budget: \$120,500 (\$111,100)**

- Salary/Benefits ~ \$0 (\$20,100)
- Professional Services ~ \$100,000 (\$86,000)
  - Tourism Consultant ~ \$18,000
  - City of Washougal / Port of Camas-Washougal - July 4<sup>th</sup> Fireworks ~ \$30,000
  - Camas Washougal Chamber of Commerce - Visitor Information Center ~ \$1,200
  - Reed Creative - Video Refresh ~ \$9,400
  - Camas-Washougal Historical Society - Washougal Heritage Walking Map ~ \$5,300
  - Washougal Arts & Culture Alliance - Art Festival ~ \$3,200
  - Other Event Support as Recommended by the LTAC ~ \$32,900
- Event Support/Advertising ~ \$5,000 (\$0)
- Indirect Costs ~ \$15,500 (\$5,000)



# All Funds

| Fund | Fund Title                          | Beginning Fund Balance | Revenues   | Expenditures | Ending Fund Balance |
|------|-------------------------------------|------------------------|------------|--------------|---------------------|
| 001  | General                             | 8,392,533              | 17,304,712 | 19,323,712   | 6,373,533           |
| 003  | Abatement                           | 79,600                 | 500        | 15,000       | 65,100              |
| 101  | Street                              | -                      | 1,073,758  | 1,073,758    | -                   |
| 103  | Cemetery                            | 2,700                  | 221,900    | 214,600      | 10,000              |
| 104  | REET 1st Qtr %                      | 1,420,000              | 510,000    | 356,600      | 1,573,400           |
| 105  | Park Impact Fee                     | 275,000                | 200,300    | 200,300      | 275,000             |
| 106  | REET 2nd Qtr %                      | 1,610,000              | 939,500    | 1,000,000    | 1,549,500           |
| 108  | Hotel/Motel Tax                     | 100,000                | 100,500    | 120,500      | 80,000              |
| 110  | Transportation Development          | 1,700,000              | 406,000    | 352,900      | 1,753,100           |
| 118  | PEG Fee                             | -                      | -          | -            | -                   |
| 125  | EMS Restricted Revenue              | 61,500                 | -          | 61,500       | -                   |
| 126  | Fire impact Fee                     | 381,500                | 50,750     | 98,060       | 334,190             |
| 127  | Affordable Housing Sales Tax Credit | 23,000                 | 15,000     | 38,000       | -                   |
| 141  | Drug Seizure Fund                   | 25,000                 | 4,100      | 4,100        | 25,000              |
| 212  | UTGO Debt                           | 300                    | -          | -            | 300                 |
| 215  | Downtown Revitalization Bond        | 337                    | 356,600    | 356,600      | 337                 |
| 350  | Parks Capital Projects              | -                      | 300,000    | 300,000      | -                   |
| 351  | Building Contingency                | -                      | 2,320,000  | 2,320,000    | -                   |
| 353  | Transportation Capital              | 100,000                | 4,936,900  | 5,036,900    | -                   |



# All Funds

| Fund        | Fund Title                     | Beginning Fund Balance | Revenues   | Expenditures | Ending Fund Balance |
|-------------|--------------------------------|------------------------|------------|--------------|---------------------|
| 355         | Art Project Fund               | 14,000                 | 5,000      | 19,000       | -                   |
| 401         | Water/Sewer                    | 200,000                | 9,796,469  | 10,465,323   | (468,854)           |
| 403         | Stormwater                     | 1,209,961              | 1,619,485  | 2,002,880    | 826,566             |
| 406         | Water/Sewer Capital            | 6,800,000              | 3,168,496  | 430,670      | 9,537,826           |
| 410         | PW Trust Fund Loan             | 779                    | 299,853    | 299,853      | 779                 |
| 413         | Water/Sewer/Storm Bond         | 1,500,000              | 3,420,360  | 4,871,722    | 48,638              |
| 414         | Water/Sewer/Storm Bond Reserve | 1,596,825              | 500        | -            | 1,597,325           |
| 510         | Employment Security            | 110,000                | 1,000      | 30,450       | 80,550              |
| 520         | ER&R vehicle                   | 40,000                 | 90,500     | 115,000      | 15,500              |
| 521         | ER&R IT                        | 40,000                 | 211,100    | 211,000      | 40,100              |
| 604         | Perpetual Care                 | 390,750                | 10,000     | -            | 400,750             |
| 610         | Downtown Bond Guarantee        | 1,117,000              | 6,000      | -            | 1,123,000           |
| 631         | Low Income Assistance          | 5,543                  | 14,000     | 14,000       | 5,543               |
| Grand Total |                                | 27,196,328             | 47,383,283 | 49,332,428   | 25,247,183          |



# Budget Message and Ordinance



**City of Washougal**

# City Manager's Budget Message



CITY HALL  
1701 C Street  
Washougal, WA  
98671  
(360)835.8501  
Fax  
(360)835.8808

POLICE  
DEPARTMENT  
1320 A Street  
Washougal, WA  
98671  
(360)835.8701  
Fax  
(360)835.7559

To the Mayor, City Council & Residents of Washougal:

I am pleased to present the proposed City of Washougal 2023 Budget. The proposed 2023 budget is an expression of the Council's priorities, maintains existing services levels and targets key service enhancements and continued capital investments.

In 2022 we began to emerge from the implications of the COVID-19 pandemic. As we look to 2023, we continue our conservative budgeting approach. Consistent with the broader national and regional economic trends, we are experiencing cost pressures in staffing and escalating costs in delivering capital projects. The 2023 budget maintains our conservative management of on-going expenses, while adapting to the realities of these cost pressures. We are cautiously optimistic that economic conditions will continue to improve, as we anticipate economic growth in our community over the next several years.

In determining its priorities for the 2023 budget, the Council considered and was guided by our Strategic Plan, our capital facilities plans and community input. Within this context, we can maintain our current service levels in all program areas and make modest enhancements to our Pavement Management Program and Community Engagement efforts. We continue to utilize capital project funds to pursue Council and community priorities by investing in important capital facilities projects, enhanced by the addition of ARPA funding.

Clark County voters approved a sales tax increase earlier this year. Our proceeds from this will be used to implement a body-worn camera program and make other program enhancements in our Police Department.

To ensure that we can maintain our current service levels and make these modest program enhancements, the 2023 general fund operating budget assumes that the Council will adopt a 1% increase in our overall property tax levy and our EMS levy. A modest use of fund balance in our Fire Fund will be used to support needed operating equipment replacements. We are currently engaged with the City of Camas in identifying a plan to address staffing needs and fire apparatus and station replacement. Once finalized, funding for these replacements will be considered in a supplemental budget in 2023.

Highlights from Council's priorities in the 2023 budget and their alignment with the Priority Pillars in our Strategic Plan include:

#### Pillar #1: Communication and Pillar #2: Community Engagement

- Continued development and implementation of our Community Engagement Plan
- Enhanced community engagement related to events

#### Pillar #3: Core Services – Public Safety

- Police body-worn camera program
- Security improvements at various City facilities
- Fire operating equipment replacement

#### Pillar #3 Core Services – Transportation and Public Infrastructure, Parks and Open Space

- Modest enhancement to funding for the Pavement Management Program
- Ongoing design for 32nd St. railroad underpass
- Sidewalks on Evergreen Way from 39<sup>th</sup> to 42<sup>nd</sup> (pending receipt of grant funding)
- Sidewalks on 39<sup>th</sup> Street from Evergreen to J (pending receipt of grant funding)
- Shared Use Path 27<sup>th</sup> Street and Renaissance Trail Segment 5– Design
- Shared Use Path Evergreen Way from 32<sup>nd</sup> to Sunset View (pending receipt of grant funding)
- Columbia River Trail lighting project
- Safety Improvements 32<sup>nd</sup> Street
- Neighborhood traffic calming
- Water, Wastewater and Storm Drainage system improvements
- Hamlik Park Basketball Court (pending receipt of grant funding)
- Hathaway Park Lower Playground
- Civic Campus Project (w/ Dog Park) (pending use of ARPA and receipt of grant funding) - 2023 supplemental budget
- Completion of Facilities Master Plan
- Public Works Operations Center maintenance, repair and improvements

#### Pillar #3 Core Services – Community Livability and Services

- Implement enhanced program in community aesthetics and code compliance
- Building Repairs and enhancements to East County Family Resource Center
- Support for East County Family Resource Center and ReFuel Washougal

#### Pillar #4 Economic Development

- Initiation of a Towncenter Sub-Area Plan and Planned Action Ordinance
- Continued partnership with CREDC
- Tourism promotion

I am pleased propose a balanced baseline operating budget which maintains all existing service levels for 2023 and provides for modest enhancements to services in response to community and Council priorities. We can continue advancing our capital facilities efforts, planning and delivering key projects.

I would like to thank the members of the City Council for their leadership and efforts in identifying priorities and providing policy guidance. I would also like to thank the City staff, who work hard every day to deliver outstanding service. And "thank you" to the many volunteers who serve on our boards and commissions and in support of the various programs that make Washougal a great community.

Respectfully Submitted,

  
David Scott  
City Manager



City of Washougal

# Budget Ordinance

| Fund               | Fund Title                          | Beginning Fund Balance | Revenues          | Expenditures      | Ending Fund Balance |
|--------------------|-------------------------------------|------------------------|-------------------|-------------------|---------------------|
| 001                | General                             | 8,392,533              | 17,304,712        | 19,323,712        | 6,373,533           |
| 003                | Abatement                           | 79,600                 | 500               | 15,000            | 65,100              |
| 101                | Street                              | -                      | 1,073,758         | 1,073,758         | -                   |
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| 215                | Downtown Revitalization Bond        | 337                    | 356,600           | 356,600           | 337                 |
| 350                | Parks Capital Projects              | -                      | 300,000           | 300,000           | -                   |
| 351                | Building Contingency                | -                      | 2,320,000         | 2,320,000         | -                   |
| 353                | Transportation Capital              | 100,000                | 4,936,900         | 5,036,900         | -                   |
| 355                | Art Project Fund                    | 14,000                 | 5,000             | 19,000            | -                   |
| 401                | Water/Sewer                         | 200,000                | 9,796,469         | 10,465,323        | (468,854)           |
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| 631                | Low Income Assistance               | 5,543                  | 14,000            | 14,000            | 5,543               |
| <b>Grand Total</b> |                                     | <b>27,196,328</b>      | <b>47,383,283</b> | <b>49,332,428</b> | <b>25,247,183</b>   |



# 2023 Budget Next Steps



**City of Washougal**

# Formal Budget Calendar

- October 24: 2023 City Manager's Proposed Budget
- October 24: Set hearings for Ad Valorem taxes and budget (to be held 11/7/2022)
- November 7: 3<sup>rd</sup> Quarter 2022 Update
- November 7: Public Hearings, adopt Ad Valorem taxes, possibly adopt budget
- November 14, November 21, December 5, December 12, and December 19: remaining dates for budget adoption



# Questions

➤ Thank you!

